

IN THE UNITED STATES COURT OF APPEALS FOR  
THE NINTH CIRCUIT

UNITED STATES OF AMERICA, ET AL.,

Appellants,

v.

BETTY K. FURUMIZO, ET AL.,

Appellees.

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BETTY K. FURUMIZO, ET AL.,

Appellants,

v.

UNITED STATES OF AMERICA, ET AL.,

Appellees.

APPEAL FROM THE UNITED STATES DISTRICT COURT  
FOR THE DISTRICT OF HAWAII

APPELLANT UNITED STATES OF AMERICA'S  
PETITION FOR REHEARING

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Appellant United States of America respectfully petitions  
his Court for rehearing of the judgment entered in this case on  
August 9, 1967. The bases for this petition are set forth below:

1. Appellees Betty K. Furumizo, et al., commenced this action  
against the United States and Baker Aircraft Sales, Inc., to

recover damages for the death of Robert T. Furumizo in an airplane accident at Honolulu International Airport. After trial, the district court held the United States liable on the ground that Federal Aviation Agency control tower personnel did not attempt "to exercise their reasonable judgment" and did not attempt "to hold up the clearance a sufficient time to minimize the acute danger" to the Piper from the DC-8's wake turbulence (245 F. Supp. at 992, 1002-1003). This Court sustained the district court's finding of governmental negligence on the ground that the controller failed to give a second warning on turbulence (Slip Op., p. 3).

2. The second-warning theory of governmental liability was raised in appellee Furumizo's amended complaint or in the district court's pretrial order, and the case was not tried on that theory. In the district court, appellee Furumizo's theory was that the United States negligently failed "to provide proper and adequate safeguards for the protection of the decedent from the hazards of 'turbulence wake,'" and negligently cleared the Piper "for takeoff directly into the 'jet wash' of [the] DC-8" (245 F. Supp. at 985). The district court did not make any findings of fact and conclusions of law stating that a second warning should have been issued and that the failure to issue it was a proximate cause of the accident. While the district court concluded that the failure of the tower controllers "to exercise any judgment under the circumstances constituted negligence . . . and was a contributing cause of the accident" (245 F. Supp. at 992), it failed to determine what act



controllers should have taken when they saw the Piper begin its take-off. Although this Court stated that the second-warning theory was fully supported by the evidence" (Slip Op., p. 3), evidence was introduced on the issue of whether the controllers might have prevented the accident by issuing a second warning in the time between the start of the Piper's take-off and its point of no return.

3. There was, in any event, no occasion for the controllers to issue more than one warning on turbulence in the circumstances of this case.

a. The Manual merely provided that "[w]hen controllers foresee the possibility that departing . . . aircraft might encounter . . . tip vortices from preceding aircraft, cautionary information to that effect should be issued to pilots concerned." Manual, 411.7. In this case, Controller Humphreys issued such information to Shima, the pilot in command of the Piper, when he radioed the following message to him--"PIPER NINE NINE ZULU CAUTION TURBULENCE DEPARTING DC-8 CLEARED FOR TAKE-OFF." Shima apparently received Humphreys' transmission since he immediately executed his take-off clearance. Under these circumstances, there was nothing further the controllers could do to prevent Shima from disregarding the warning he had received and taking off "without waiting long enough for the wake turbulence to dissipate" (Slip Op., p. 3). For, as this Court has previously determined, Shima should have known of the danger to the Piper from the preceding DC-8's wake turbulence (Slip Op., pp. 4-6), and there is no evidence that he would have paid any more attention to a second warning than he did to the first. The Manual directed

the controllers to predicate clearances, instructions and information "solely upon observed or known traffic or airport conditions which in their judgment, may constitute collision hazards to aircraft." Manual, 411.1. And under the Civil Air Regulations, Shima alone was "directly responsible for" and had "final authority as to" the Piper operation. 14 C.F.R. 60.2 (1961 rev.).

b. Moreover, this Court overlooked the fact that there was at least one safe way for the Piper to take-off immediately after it received its clearance. At this airport, a usual practice of small airplanes on Runway 4-L to avoid the turbulence from large airplanes on Runway 8 was to roll through Runway 8 on the ground under the turbulence before lifting off and climbing out (Tr. 1332, 1338-1339, 1345-1346, 1348, 1351-1352). Controller Garcia was fully aware of this practice and testified that pilots of light aircraft such as the Piper "would keep the airplane low and roll out across the runway itself [Runway 8], and then start the climb-out"; "[t]hey wouldn't start to lift up until they crossed that runway" (Tr. 1041-1042). Thus, when he saw the Piper begin its take-off roll, he could only assume that its pilot was going to follow that safe method of taking off, and there was no occasion to issue a further warning. 1/

1/ The district court determined that Controller Garcia should have done more than issue the warning (245 F. Supp. at 1011-1012). However, it is undisputed, as the district court found, that Garcia saw the Piper begin its take-off roll "and immediately thereafter" turned his attention elsewhere; he did not again see the Piper until it was caught up in the DC-8's turbulence (245 F. Supp. at 989-990; Tr. 342-344, 365, 978-979, 1069, 1077-1078). Hence, Garcia did not see the Piper disregard the warning by lifting off before reaching the Runway 8 intersection.



It is, indeed, doubtful whether any of the controllers had an opportunity to issue a second warning and whether such a warning might have prevented the accident. For the Piper encountered the C-8's turbulence in the vicinity of the tower and actually crashed some 1,000 feet from the place at which it started its take-off roll (45 F. Supp. at 990). Yet it probably rolled about 600-700 feet before lifting-off the ground and climbing out at 70-80 miles per hour (Tr. 282-283, 287, 289-290, 292-293).

In sum, this Court's decision has subjected the United States to liability on a theory of which it had no notice and which it had no opportunity to meet. In any event, the record here indicates that the United States was not negligent under that theory.

#### CONCLUSION

For the foregoing reasons, the petition for rehearing should be granted and the judgment of the district court against the United States should be reversed.

Respectfully submitted,

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SEPTEMBER 7, 1967

## CERTIFICATES

I hereby certify that, in my judgment, this petition for rehearing is well founded, and it is not interposed for delay.

I hereby certify that, in connection with the preparation of this petition for rehearing, I have examined Rules 19 and 23 of the United States Court of Appeals for the Ninth Circuit, and that, in my opinion, the foregoing petition is in full compliance with those rules.

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## AFFIDAVIT OF SERVICE

I hereby certify that on this 7th day of September, 1967, five copies of the foregoing petition were served by airmail, special delivery, postage prepaid, on opposing counsel as follow

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[SEAL]

Subscribed and sworn to before me  
this 7th day of September, 1967.

Angeline Johnson  
NOTARY PUBLIC